### A Brief Note on Forestry Valuation in Decision-making and Environmental Damage Litigations

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## Introduction

- interest in non-market valuation emerged in 1960s
  - aim to broaden the scope of application of economics to public spending decisions and/or government investment (e.g. cost-benefit analysis)
- US: long-standing interest in the evaluation of federal water projects
- 1980s CERCLA natural resources damages (environmental liability)
  - Ohio vs. DOI (1989) inclusion of non-use values
- Europe growing attention to ecosystem services e.g. UN/ECE Recommendations on payments for ecosystem services in Integrated Water Resources
  Management (2006), EU Water Framework Directive



## **Preconditions for practical application**

### need for reliable estimates

- SEPA (2006) An instrument for assessing the quality of environmental valuation studies:
- 4 dimensions user / natural scientific / economic / statistical

### • reliance on benefit transfer

- what is acceptable transfer error (e.g. in CBA)?
- Carson (2007) provides bibliography of >5000 valuation studies from >100 countries
- international & national databases (EVRI, EnValue, ValueBase<sup>SWE</sup> etc.)



recent deliberations about European forest value database (COST action EUROFOREX→)

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"Forestry Valuation and Policy Relevance"

### COST Action E45 EUROFOREX (2006-2010)

- Aims at improving quality standards in the valuation of forest externalities
- Objectives:
  - Prepare best-practice research guides for main valuation methods (HPM, TCM, CVM, CM)
  - Protocol for benefit transfer practices



## **Warsaw Resolution 2**

- outcome of 5th Ministerial Conference on the Protection of Forest in Europe (Nov 2007)
- signatory states and EC commit themselves to:
  - assess the economic value of water-related forest services;
  - incorporate the economic valuation into relevant policies and strategies;
  - facilitate development and implementation of measures including payment for ecosystem services (PES)



# **Environmental Liability Directive (2004)**

- partly inspired by Natural Resource Damage liability
- two regimes:
  - large industrial facilities: strict liability for damage to protected species and habitats, waters and soil
  - others: liability for intentional/negligent damage to protected species and habitats
- priority given to restoration
- additional redress based on resource-to-resource or service-to-service basis
  - priority of resource equivalency methods, if impossible other methods can be used (e.g. valuation)



## **Czech Republic: state-of-the-art**

#### • Forest Act of 1995

- recognises non-production function of forests
- liability for damage to forest ecosystems limited to damages for forest production functions

### Criminal Code

- until 2002 punishment for an offence "damaging of environment" dependant on monetary valuation of damage caused
- in 2001 Supreme Court upheld

### • Environment Act of 1992

 ecological damage – never put in praxis – now will be superseeded through implementation of ELD





### Draft State Forestry Program II (2007-2013)

#### **Proposed actions**

- continue in development of methods for assessment and valuation of non-market forest functions (with regard to different views on valuation methods and limitations of practical use)
- valuable improvements and marketing of forests' non-timber benefits and services
  - market application of certain recreational and environmental goods and services
  - refunding of management of forest services contributing to water quality to forest owners



## **Expert methods in CZ**

#### "Ecocentric ecosystem approach"

- assessment of physical characteristics (real effect) compared to optimal status (real potential) in 6 functional groups (timber production, water and soil protection, recreational, hygienic)
- weighted by social importance factor (=level of protection)
- monetary valuation base on timber price

#### "Habitat-quality approach"

 quantitative assessment of "naturalness" of a habitat in 8 criterions (species and structural diversity, naturalness, habitat and species rareness, vulnerability, ripeness, danger) on a scale 1 to 6 (most natural)



 monetary value of 1 point is derived from previous restoration projects (=strong assumption about their effectiveness)

# **Expert methods in CZ (II)**

#### "Socio-economic importance approach"

- market functions timber production, game keeping
- intermediated market functions forest products (berries, mushrooms etc.), water retention (prevention costs), soil protection (restoration costs), carbon capture (EUA price)
- non-market functions hygienic and culturaleducative (based on equivalency to timber production function)
- results obtained using the first two methods are broadly comparable (Švihla, 2005), while the last method provides estimates 3-4 times lower



## **Conflicting issues**

- ethical attitudes to the concept of economic value
  - \_ anthropocentric pragmatism" vs. "ecocentric concern"
- currently strong reliance on expert knowledge
  - only experts are able to set weights and coefficients
  - relative high resistance to seeking for sound economic foundation
- lack on consensus on the way forward



### Where to start?

- payments for ecosystem services
  - e.g. project AquaMoney (<u>www.aquamoney.org</u>)
  - EC considers common methology for valuation of ecosystem services
- environmental liability
  - rather in mid to long-term

